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United States Senate

COMMITTEE ON GOVERNMENTAL AFFAIRS

SENATE PERMANENT SUBCOMMITTEE
ON INVESTIGATIONS

WASHINGTON, DC 20510-6250

August 14, 1987

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Lt. Gen. William E. Odom, USA Director National Security Agency Fort George G. Meade Maryland 20755-6000

Dear General Odom:

I am writing to thank you for the enjoyable lunch last Friday as well as to reconfirm the Subcommittee's desire to have you testify at our September hearings on the handling of defectors from communist countries. At this time, we would like to have you testify as the first witness on the second day of hearings on Wednesday, September 16, 1987.

As you are aware from our discussion, the focus of our hearings concerns the process for handling high-level communist-bloc defectors. The investigation reveals that a vacuum exists within our government for providing assistance to and utilizing the unique skills of many of the defectors and refugees from Communist countries: Currently, the CIA is funded to assist only "intelligence" defectors who meet the strict standards of Section 7 of the 1949 CIA Act. (These defectors are commonly referred to as P.L. 110's.)

Our investigation has shown that a discreet number of these non-P.L. 110's and emigres could be of great use to our government, academia and the public in general. If given the chance, they could write, teach, lecture or do research about the communist system and how it operates. Only the Jamestown Foundation is currently devoted solely to promoting the skills of these defectors.

Based upon your military, intelligence and foreign area studies background, we would appreciate your views upon this issue as well as your recommendations for any remedial actions on the part of Congress and the Administration. In particular, we would be interested in you discussing the following questions:

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- What unique skills, insights or experiences do the high-level defectors/emigres bring to our country that could be better utilize?
- How are these defectors/emigres currently being utilized in the Army's FAO, SASO and USARI programs and could their use be enlarged?
- What is the proper role of the defector/emigre in U.S. academia and what particular problems do they face in entering it?
- What importance should we place in the third wave phenomena and is government, academia, etc. fully utilizing these individuals?
- What is the current status of Soviet studies in America and how can the defector/emigre be utilized to improve that situation vis-a-vis your own discussions at the 1986 Arlie House Workshop and the need for "quality versus quantity" in the Soviet studies field?
- What impact does redefection have on our country in regards to the Soviet Union and are there means currently available to reduce, though never eliminate, the chances of this occurring?
- Especially in terms of conventional warfare, what, if any, role can the defector/emigre play in assisting government and academic analysts in fostering a better understanding of our foreign opponents?
- What was the genesis of the current Titles 6 and 8 funding mechanisms and could they be better utilized in a manner to assist high-level defectors/emigres financially, socially and educationally?
- In light of the efforts of the current Soviet regime to consolidate its power over the military, intelligence and bureaucratic apparatus, would we expect more high-level defections and if so, how should our country be prepared to handle these new arrivals in order to fully utilize their unique experiences and insights?

Although these questions are quite broad, they are not meant to be all inclusive. They are offered to focus your attention onto a number of areas of interest to the Committee that you may wish to discuss. Please feel free to add or subtract from the various questions as you deem appropriate.

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We would be more than happy to assist you in this endeavor and either I or my Deputy Chief Counsel, John F. Sopko, may be reached at 224-3721. Thank you, again, for a very enjoyable meeting and your assistance in this matter.

Sincerely,

Heanore J. Hill

Chief Counsel

EJH/JFS/cc